# AMENDED IN COMMITTEE 2/14/22 MOTION NO. M22-26

FILE NO. 220022

1	[Initiative Ordinance - Police Code - Public Health Emergency Leave]
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3	Motion ordering submitted to the voters at an election to be held on June 7, 2022, an
4	Ordinance to amend the Police Code to require employers to provide public health
5	emergency leave during a public health emergency.
6	
7	MOVED, That the Board of Supervisors hereby submits the following ordinance to the
8	voters of the City and County of San Francisco, at an election to be held on June 7, 2022.
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10	Ordinance to amend the Police Code to require employers to provide public health
11	emergency leave during a public health emergency.
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13	NOTE: Unchanged Code text and uncodified text are in plain font.  Additions to Codes are in single-underline italics Times New Roman font.
14 15	Deletions to Codes are in strikethrough italics Times New Roman font.  Asterisks (* * * *) indicate the omission of unchanged Code subsections of parts of tables.
16	
17	Be it ordained by the People of the City and County of San Francisco:
18	Section 1. The Police Code is hereby amended by adding Article 33P, consisting of
19	Sections 3300P.1 through 3300P.14, to read as follows:
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21	ARTICLE 33P: PUBLIC HEALTH EMERGENCY LEAVE
22	
23	SEC. 3300P.1. TITLE.
24	This Article 33P shall be known as the "Public Health Emergency Leave Ordinance."
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# SEC. 3300P.2. DEFINITIONS.

For purposes of this Article 33P, the following definitions apply:

"Agency" means the Office of Labor Standards Enforcement or its successor agency.

"Air Quality Emergency" means a day when the Bay Area Air Quality Management District issues a Spare the Air Alert.

"City" means the City and County of San Francisco.

"Emergency Responder" means an Employee whose work involves emergency medical services, including but not limited to emergency medical services personnel, physicians, nurses, public health personnel, emergency medical technicians, paramedics, 911 operators, and persons with skills or training in operating specialized equipment or other skills needed to provide aid in a Public Health Emergency.

"Employee" means any person providing labor or services for remuneration who is an employee under California Labor Code Section 2775, as may be amended from time to time, including a part-time or temporary employee, and who performs work as an employee within the geographic boundaries of the City. "Employee" includes a participant in a Welfare-to-Work Program when the participant is engaged in work activity that would be considered "employment" under the federal Fair Labor Standards Act (FLSA), 29 U.S.C. §\$ 201 et seq., and any applicable U.S. Department of Labor Guidelines. "Welfare-to-Work Program" includes any public assistance program administered by the Human Services Agency, including but not limited to CalWORKS and the County Adult Assistance Program (CAAP), and any substantially similar successor programs, that require a public assistance applicant or recipient to work in exchange for their grant.

"Employer" means any person, as defined in Section 18 of the California Labor and

Employment Code, including corporate officers or executives, who directly or indirectly or through an agent or any other person, including through the services of a temporary services or staffing agency or similar entity, employs or exercises control over the wages, hours, or working conditions of 100 or

more employees worldwide, including one or more Employees; provided however that "Employer" shall not include a Non-Profit Organization if the majority of the annual revenue of the Non-Profit Organization is program service revenue that is not unrelated business taxable income under 26 U.S.C. § 512, as may be amended from time to time, and the Non-Profit Organization does not engage in Healthcare Operations. "Employer" shall include the City, but shall not include any government entity other than the City.

"Family Member" means any person for whom an Employee may use paid sick leave to provide care pursuant to Administrative Code Section 12W.4(a), as may be amended from time to time.

"Healthcare Operations" means the provision of diagnostic and healthcare services and devices including, without limitation, hospitals, medical clinics, diagnostic testing locations, dentists, pharmacies, blood banks and blood drives, pharmaceutical and biotechnology companies, other healthcare facilities, healthcare suppliers, home healthcare services providers, mental health providers, or any related and/or ancillary healthcare services. "Healthcare Operations" also includes veterinary care and all healthcare services provided to animals. "Healthcare Operations" excludes fitness and exercise gyms and similar facilities.

"Healthcare Provider" means a "Health care provider" as that term is defined in the regulations implementing the federal Family and Medical Leave Act, 29 C.F.R. § 825.102, as may be amended from time to time.

"Nonprofit Organization" means a nonprofit corporation, duly organized, validly existing and in good standing under the laws of the jurisdiction of its incorporation and (if a foreign corporation) in good standing under the laws of the State of California, which corporation has established and maintains valid nonprofit status under 26 U.S.C. § 501(c)(3), as may be amended from time to time, and all rules and regulations promulgated under such Section.

"Operative Date" means the date this Article 33P becomes operative, which shall be October 1, 2022.

1	of 2022 beginning on the Operative Date, the allocation shall be equal to the average number of hours
2	over a one-week period that the Employee worked or took paid leave during the previous calendar
3	year, or since the Employee's start date if after the beginning of the previous calendar year, not to
4	exceed 40 hours.
5	(2) If an Employee was not employed on the Operative Date, or on January 1 of a
6	calendar year thereafter, on the start date of the first Public Health Emergency that begins during the
7	Employee's employment, an Employer shall allocate Public Health Emergency Leave to each such
8	Employee that may be used for all purposes specified in Section 3300P.4(a) or Section 3300P.4(b), as
9	applicable, during that calendar year. The allocation shall be calculated as follows:
10	(A) For an Employee who works a full-time, regular, or fixed schedule, the
11	allocation shall be equal to the number of hours over a two-week period that the Employee regularly
12	works or takes paid leave, not to exceed 80 hours; provided, however, for the remainder of 2022
13	beginning on the Operative Date, the allocation shall be equal to the number of hours over a one-week
14	period that the Employee regularly works or takes paid leave, not to exceed 40 hours.
15	(B) For an Employee whose number of weekly work hours varies, the allocation
16	shall be equal to the average number of hours over a two-week period that the Employee worked or
17	took paid leave during the previous six months, or since the Employee's start date if the Employee has
18	been employed for fewer than six months, not to exceed 80 hours; provided, however, for the remainder
19	of 2022 beginning on the Operative Date, the allocation shall be equal to the average number of hours
20	over a one-week period that the Employee worked or took paid leave during the previous six months, or
21	since the Employee's start date if the Employee has been employed for fewer than six months, not to
22	exceed 40 hours.
23	(3) Offset provisions.
24	(A) During 2022, (i) if an Employer voluntarily extended additional paid leave or
25	paid time off that Employees may use for the reasons described in Section 3300P.4 and that paid leave

1	or paid time off remains in effect on or after the Operative Date of this Article 33P, or (ii) if State
2	COVID-19 supplemental paid sick leave requirements are extended beyond September 30, 2022, an
3	Employer may reduce the allocation of Public Health Emergency Leave under subsection (a)(1) or
4	(a)(2) for every hour an Employee takes such paid leave or paid time off after the Operative Date.
5	(B) During 2023 and subsequent years, if an Employer is required by federal,
6	state, or City law to provide paid leave or paid time off to address a public health threat, which
7	Employees may use for the reasons described in Section 3300P.4, an Employer may reduce the
8	allocation of Public Health Emergency Leave under subsection (a)(1) or (a)(2) for every hour of such
9	paid leave or paid time off the Employer is required to provide.
10	(C) If circumstances that are similar to those described in subsection $(a)(3)(A)$
11	or subsection (a)(3)(B) merit the addition of other offsets to reduce the otherwise applicable allocation
12	of Public Health Emergency Leave, the Agency may issue guidelines or rules authorizing additional
13	circumstances for an offset of the otherwise applicable allocation of Public Health Emergency Leave.
14	By way of illustration but not limitation, the Agency would be authorized to issue such guidelines or
15	rules if a state law were to require Employers to provide paid leave to address a public health threat,
16	which Employees could use for reasons that are similar to but not the same as the reasons described in
17	Section 3300P.4, or if certain Employers were to voluntarily extend additional paid leave in response
18	to a public health threat that later becomes a Public Health Emergency, which Employees could use fo
19	the reasons described in Section 3300P.4.
20	(b) For the duration of a Public Health Emergency, Public Health Emergency Leave shall be
21	made available to Employees in addition to any paid leave that the Employer offered or provided to
22	Employees as of the date the Public Health Emergency began.
23	(c) Public Health Emergency Leave shall be available for immediate use for the purposes
24	described in Section 3300P.4(a) or Section 3300P.4(b), as applicable, regardless of how long the
25	Employee has been employed by the Employer, the Employee's status (as full-time, part-time,

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1	(2) For an Employee who is exempt from the overtime provisions of FLSA and
2	California labor law, pay for Public Health Emergency Leave shall be calculated in the same manner
3	as the Employer calculates wages for other forms of paid leave.
4	(3) In no circumstance may Public Health Emergency Leave be provided at less than the
5	minimum wage rate required by the Minimum Wage Ordinance, Administrative Code Chapter 12R.
6	
7	SEC. 3300P.4. PUBLIC HEALTH EMERGENCY LEAVE USE.
8	(a) Except as provided in subsections (b) and (c) below, an Employee may use Public Health
9	Emergency Leave during a Public Health Emergency if the Employee is unable to work due to any of
10	the following:
11	(1) The recommendations or requirements of an individual or general federal, state, or
12	local health order (including an order issued by the local jurisdiction in which an Employee resides)
13	related to the Public Health Emergency.
14	(2) The Employee has been advised by a Healthcare Provider to isolate or quarantine.
15	(3) The Employee is experiencing symptoms of and seeking a medical diagnosis, or has
16	received a positive medical diagnosis, for a possible infectious, contagious, or communicable disease
17	associated with the Public Health Emergency.
18	(4) The Employee is caring for a Family Member who is subject to an order as
19	described in subsection (a)(1), has been advised as described in subsection (a)(2), or is experiencing
20	symptoms as described in subsection (a)(3).
21	(5) The Employee is caring for a Family Member if the school or place of care of the
22	Family Member has been closed, or the care provider of such Family Member is unavailable, due to
23	the Public Health Emergency.
24	(6) An Air Quality Emergency, if the Employee is a member of a Vulnerable Population
25	and primarily works outdoors.

(g) An Employer may require a doctor's note or other documentation to confirm an Employee's status as a member of a Vulnerable Population, if that Employee uses Public Health Emergency Leave for a use inapplicable to an Employee who is not a member of a Vulnerable Population. An Employer may not otherwise require the disclosure of health information for use of Public Health Emergency Leave.

(h) An Employer shall provide payment for Public Health Emergency Leave taken by an Employee no later than the payday for the next regular payroll period after the Public Health Emergency Leave is taken.

#### SEC. 3300P.5. NOTICE OF EMPLOYEE RIGHTS.

(a) The Agency shall, no later than 30 days after the effective date of this Article 33P, publish and make available to Employers, in English, Spanish, Chinese, Filipino, and any other language spoken by more than 5% of the San Francisco workforce, a notice suitable for posting by Employers in the workplace informing Employees of their rights under this Article 33P. The Agency shall update this notice on December 1 of any year in which there is a change in the languages spoken by more than 5% of the San Francisco workforce. In its discretion, the Agency may combine this notice with the notice required by Section 12W.5(a) of the Administrative Code.

(b) Every Employer shall provide the notice prepared by the Agency under subsection (a) above to Employees in all languages the Agency makes available by posting it in a conspicuous place at any workplace or job site where any of its Employees works, and where feasible by providing it to Employees via electronic communication, which may include email, text, and/or posting in a conspicuous place in an Employer's web-based or app-based platform.

(c) On the written notice that an Employer is required to provide under Section 246(i) of the California Labor Code, as may be amended from time to time, an Employer shall set forth the amount of Public Health Emergency Leave that is available to the Employee under this Article 33P. If an

Employer provides unlimited paid leave or paid time off to an Employee, the Employer may satisfy this subsection (c) by indicating on the notice or the Employee's itemized wage statement "unlimited." This subsection (c) shall apply only to Employers that are required by state law to provide such notice to Employees regarding paid sick leave available under California law.

### SEC. 3300P.6. EXERCISE OF RIGHTS PROTECTED; RETALIATION PROHIBITED.

(a) It shall be unlawful for an Employer or any other person to interfere with, restrain, or deny the exercise of, or the attempt to exercise, any right protected under this Article 33P.

(b) It shall be unlawful for an Employer or any other person to discharge, threaten to discharge, demote, suspend, reduce other Employee benefits, or in any manner discriminate or take adverse action against any person in retaliation for exercising rights protected under this Article 33P. Such rights include but are not limited to the right to use Public Health Emergency Leave pursuant to this Article 33P; the right to file a complaint or inform any person about any Employer's alleged violation of this Article 33P; the right to cooperate with the Agency in its investigations of alleged violations of this Article 33P; and the right to inform any person of that person's potential rights under this Article 33P.

(c) It shall be unlawful for any Employer absence control policy to count an Employee's use of Public Health Emergency Leave as an absence that, alone or in combination with other absences, may lead to or result in discipline, discharge, demotion, suspension, or any other adverse action.

(d) Protections of this Section 3300P.6 shall apply to any person who mistakenly but in good faith alleges violations of this Article 33P.

(e) Taking adverse action against a person within 90 days of the person's filing a complaint with the Agency or a court alleging a violation of any provision of this Article 33P; informing any person about an Employer's alleged violation of this Article; cooperating with the Agency or other persons in the investigation or prosecution of any alleged violation of this Article; opposing any policy,

practice, or act that is unlawful under this Article; or informing any person of that person's rights
under this Article shall raise a rebuttable presumption that such adverse action was taken in retaliation
for the exercise of one or more of the aforementioned rights.

#### SEC. 3300P.7. EMPLOYER RECORDS.

Employers shall retain records documenting hours worked by Employees and Public Health

Emergency Leave taken by Employees, for a period of four years, and shall allow the Agency access to such records, with reasonable notice, to monitor compliance with the requirements of this Article 33P.

When an issue arises as to an Employee's entitlement to Public Health Emergency Leave under this Article, if the Employer does not maintain or retain accurate and adequate records documenting hours worked by the Employee and Public Health Emergency Leave taken by the Employee, or does not allow the Agency reasonable access to such records, it shall be presumed that the Employer has violated this Article, absent clear and convincing evidence otherwise.

## SEC. 3300P.8. IMPLEMENTATION AND ENFORCEMENT.

(a) The Agency is authorized to implement and enforce this Article 33P and may promulgate guidelines or rules for such purposes. Any rules promulgated by the Agency shall have the force and effect of law and may be relied on by Employers, Employees, and other persons to determine their rights and responsibilities under this Article.

(b) An Employee or any other person, who has reason to believe that a violation of this Article 33P has occurred may report the suspected violation to the Agency. The Agency shall encourage such reporting by keeping confidential, to the maximum extent permitted by law, the name and other identifying information of the individual reporting the suspected violation; provided, however, that with the authorization of the reporting individual, the Agency may disclose the name of the reporting individual and identifying information as necessary to enforce this Article or for other lawful purposes.

(e) Where an Employer fails to comply with a final administrative decision within the time period required therein, the Agency may take any appropriate enforcement action to secure compliance, including referring the action to the City Attorney to seek to enforce the final administrative decision as a judgment in superior court, and/or except where prohibited by State or Federal law, requesting that City agencies or departments revoke or suspend any registration certificates, permits, or licenses held or requested by the Employer until such time as the violation is remedied.

SEC. 3300P.9. CIVIL ENFORCEMENT.

The City Attorney or any person aggrieved by a violation of this Article 33P may bring a civil action in a court of competent jurisdiction against an Employer for violating any requirement of this Article 33P and, upon prevailing, shall be entitled to such legal or equitable relief as may be appropriate to remedy the violation including, without limitation, all forms of relief available under Section 3300P.8(c), plus interest on all amounts due and unpaid at the rate of interest specified in subdivision (b) of Section 3289 of the California Civil Code. The court shall award reasonable attorneys' fees and costs to the prevailing party.

#### SEC. 3300P.10. WAIVER THROUGH COLLECTIVE BARGAINING.

All or any portion of the requirements of this Article 33P shall not apply to Employees covered by a bona fide collective bargaining agreement to the extent that such requirements are expressly waived in the collective bargaining agreement in clear and unambiguous terms.

#### SEC. 3300P.11. PREEMPTION.

 Nothing in this Article 33P shall be interpreted or applied so as to create any power, right, or duty in conflict with federal or state law. The term "conflict," as used in this Section 3300P.11, means a conflict that is preemptive under federal or state law.

# SEC. 3300P.12. CITY UNDERTAKING LIMITED TO PROMOTION OF THE GENERAL WELFARE.

In undertaking the adoption and enforcement of this Article 33P, the City is undertaking only to promote the general welfare. The City is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury. This Article does not create a legally enforceable right by any member of the public against the City.

# SEC. 3300P.13. SEVERABILITY.

If any section, subsection, sentence, clause, phrase, or word of this Article 33P, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of this Article. The voters hereby declare that they would have passed this Article and every section, subsection, sentence, clause, phrase, and word not declared invalid and unconstitutional without regard to whether any other portion of this Article or application thereof would be subsequently declared invalid or unconstitutional.

#### SEC. 3300P.14. AMENDMENT BY THE BOARD OF SUPERVISORS.

(a) The Board of Supervisors may by ordinance amend this Article 33P with respect to matters relating to its implementation and enforcement and matters relating to Employer requirements for verification or documentation of an Employee's use of Public Health Emergency Leave.

1	(b) The Board of Supervisors may by ordinance amend this Article 33P's substantive
2	requirements or scope of coverage as follows:
3	(1) as to Air Quality Emergencies, without limitation, and
4	(2) as to other provisions of this Article, only for the purpose of adopting greater or
5	additional substantive requirements or broader coverage.
6	(c) In the event any provision in this Article 33P is held legally invalid, the Board of
7	Supervisors retains the power to adopt an ordinance concerning the subject matter that was covered in
8	the invalid provision.
9	(d) Nothing in this Article 33P prevents the Board of Supervisors by ordinance from providing
10	for greater or different types of paid or unpaid leave, or extending other protections to employees or
11	other workers.
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13	Section 2. Effective Date and Operative Date.
14	(a) The effective date of this ordinance shall be 10 days after the date the official vote
15	count is declared by the Board of Supervisors.
16	(b) As stated in Police Code Section 3300P.2, this ordinance shall become operative
17	on October 1, 2022.
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19	
20	APPROVED AS TO FORM:
21	DAVID CHIU, City Attorney
22	By: /s/
23	LISA POWELL Deputy City Attorney
24	
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# City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Motion: M22-026

File Number: 220022 Date Passed: March 01, 2022

Motion ordering submitted to the voters at an election to be held on June 7, 2022, an Ordinance to amend the Police Code to require employers to provide public health emergency leave during a public health emergency.

February 07, 2022 Rules Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

February 07, 2022 Rules Committee - CONTINUED AS AMENDED

February 14, 2022 Rules Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

February 14, 2022 Rules Committee - CONTINUED TO CALL OF THE CHAIR AS AMENDED

February 22, 2022 Rules Committee - RECOMMENDED

March 01, 2022 Board of Supervisors - APPROVED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 220022

I hereby certify that the foregoing Motion was APPROVED on 3/1/2022 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board